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(Original Signature of Member)

117TH CONGRESS  
2D SESSION

**H. R.** \_\_\_\_\_

To authorize humanitarian assistance to the people of Ukraine, and for  
other purposes.

\_\_\_\_\_  
IN THE HOUSE OF REPRESENTATIVES

Mr. KEATING introduced the following bill; which was referred to the  
Committee on \_\_\_\_\_

\_\_\_\_\_  
**A BILL**

To authorize humanitarian assistance to the people of  
Ukraine, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Ukraine Humanitarian  
5       Support Act of 2022”.

6       **SEC. 2. FINDINGS.**

7       Congress finds the following:

8               (1) Vladimir Putin has repeatedly threatened  
9       and violated the sovereignty and territorial integrity

1 of Russia's neighbors, including Belarus, Georgia,  
2 Moldova, and Ukraine to quash democratic move-  
3 ments in those countries and strengthen his own  
4 power.

5 (2) In 2014, Russia invaded and has since oc-  
6 cupied regions of Ukraine, including areas of the  
7 Donetsk and Luhansk regions, after the Ukrainian  
8 people ousted, a corrupt and repressive president  
9 Viktor Yanukovich and expressed their clear desire  
10 to deepen their integration with the European  
11 Union.

12 (3) On February 24, 2022, the Russian Federa-  
13 tion, led by Vladimir Putin, drastically escalated his  
14 invasion in Ukraine, resulting in a full-scale invasion  
15 by the Russian armed forces and causing massive  
16 displacement in the country and region that threat-  
17 ens to trigger a wider humanitarian crisis in Europe.

18 (4) Vladimir Putin's decision to escalate his in-  
19 vasion of Ukraine is being met with stiff Ukrainian  
20 resistance and transatlantic and international resolve  
21 to support Ukraine and hold Russia accountable.

22 (5) The United States and its allies and part-  
23 ners around the globe provided every opportunity for  
24 a diplomatic resolution to this crisis to avoid unnec-  
25 essary death and suffering.

1           (6) Putin's aggression in Ukraine threatens  
2           universal democratic ideals and transatlantic secu-  
3           rity.

4           (7) According to Human Rights Watch and  
5           international monitors, the Russian armed forces  
6           have committed grave violations of international hu-  
7           manitarian and human rights law, including viola-  
8           tions against children's rights, the use of explosive  
9           weapons including cluster munitions in populated  
10          areas, and indiscriminate attacks on civilians,  
11          homes, and non-military infrastructure.

12          (8) Adherence to the Geneva Conventions and  
13          their Additional Protocols is essential to ensure hu-  
14          manitarian access and life-saving assistance can be  
15          maintained for civilian populations despite conflict.

16          (9) As part of the full-scale invasion of Ukraine  
17          by the Russian armed forces, Vladimir Putin and  
18          Belarusian Alyaksandar Lukashenka have further  
19          cracked down domestically, including mass arrests,  
20          on any dissent on Russians and Belarusians who  
21          voice opposition to this war.

22          (10) The invasion of Ukraine by the Russian  
23          armed forces threatens Belarusian and Russian dis-  
24          sidents living in Ukraine as well as ethnic and  
25          LGBTQI+ minorities and other vulnerable groups.

1           (11) Ukrainians have displayed immense brav-  
2           ery, courage, and resolve in standing up to protect  
3           democratic values and their sovereignty and resist il-  
4           legal and unprovoked aggression from the Russian  
5           armed forces led by Putin.

6           (12) The full-scale invasion of Ukraine by the  
7           Russian armed forces threatens to create a dire hu-  
8           manitarian crisis in Europe with secondary and ter-  
9           tiary impacts across the globe.

10          (13) According to a rapid humanitarian needs  
11          assessment by the United Nations Office for Coordi-  
12          nation of Humanitarian Affairs, in the next three  
13          months the conflict is projected to drive humani-  
14          tarian needs for nearly 12 million people living in  
15          Ukraine at the time of the escalation, including a  
16          projected 6.7 million internally displaced persons  
17          within Ukraine, and as many as 4 million people in  
18          Ukraine projected to flee to neighboring countries  
19          for safety.

20          (14) Prior to full-scale invasion of Ukraine by  
21          the Russian armed forces, around 1.4 million people  
22          had been internally displaced inside Ukraine since  
23          Russia's invasion in 2014, and potentially millions  
24          more will be displaced in Ukraine already in dire

1        need of assistance and survivors of eight years of vi-  
2        olence and insecurity.

3            (15) According to the United Nations High  
4        Commissioner for Refugees the full-scale invasion of  
5        Ukraine by the Russian armed forces beginning in  
6        February of 2022 displaced roughly 1.5 million peo-  
7        ple living in Ukraine within the first two weeks, with  
8        millions more expected to flee or be internally dis-  
9        placed.

10           (16) Ukraine's neighbors (Moldova, Poland,  
11        Slovakia, Hungary, and Romania) have welcomed  
12        and provided immediate and unconditional support  
13        close to two million Ukrainian refugees.

14           (17) Humanitarian efforts will be required  
15        across sectors to address the needs of refugees and  
16        internally displaced persons from Ukraine will re-  
17        quire including shelter, protection, nutrition and  
18        food security, emergency telecommunications, logis-  
19        tics, education, as well as water, sanitation and hy-  
20        giene.

21           (18) Humanitarian assistance efforts should  
22        take into account the gender, age, disability makeup  
23        of refugees and others in need of humanitarian as-  
24        sistance to ensure adequate supplies of appropriate  
25        assistance including protection needs and services.

1           (19) Humanitarian assistance should take into  
2           account the provision of mental health and psycho-  
3           social support to crisis affected populations with spe-  
4           cific provisions for the needs of children.

5           (20) In addition, the needs of the immediate  
6           humanitarian crisis, the further invasion and de-  
7           struction of Ukraine by Russian armed forces will  
8           have secondary and tertiary effects for ongoing hu-  
9           manitarian crises around the world, including exac-  
10          erbating food insecurity and disrupting global agri-  
11          cultural markets given Ukraine's historical wheat  
12          production.

13          (21) Ukraine is a primary source of grain and  
14          corn exports for the Middle East and Africa, which  
15          are already grappling with hunger issues, food short-  
16          ages and price increases.

17          (22) The further invasion of Ukraine by the  
18          Russian armed forces will prevent farmers from fer-  
19          tilizing and replanting their crops, which will affect  
20          output of production in the next harvest cycle, lower  
21          their total exports, and create further implication for  
22          global food security in the years to come.

23          (23) Many families who have fled Ukraine have  
24          lost their homes and their livelihoods and, thus, al-  
25          though emerging survey data suggest the majority

1 would like to return home, it is more likely that  
2 many will have to stay in third countries for an ex-  
3 tended time as the situation in Ukraine stabilizes  
4 and critical infrastructure, communities, and homes  
5 are rebuilt.

6 (24) The majority of these refugees are women  
7 and children, and the children will need access to  
8 language courses, education and educational services  
9 while seeking refuge in a third country.

10 (25) On March 3, 2022, the Biden Administra-  
11 tion, with the strong support of Congress, extended  
12 Temporary Protected Status for thousands of  
13 Ukrainians in the United States.

14 **SEC. 3. SENSE OF CONGRESS.**

15 It is the sense of Congress that the United States  
16 should—

17 (1) continue its strong support for the Ukrain-  
18 ian people and their desire to live in a democratic,  
19 independent country;

20 (2) continue to provide assistance to meet hu-  
21 manitarian, security, and other needs in Ukraine;

22 (3) continue strong engagement with United  
23 States allies and partners to represent a strong and  
24 united response to the invasion of Ukraine by Rus-  
25 sian armed forces;

1           (4) continue to work with such allies and part-  
2           ners to support the Ukrainian government in achiev-  
3           ing a durable political solution to the crisis;

4           (5) leverage diplomatic relations with such allies  
5           and partners to guarantee access and the delivery  
6           and provision of humanitarian assistance to crisis-af-  
7           fected populations in Ukraine and in refugee hosting  
8           countries;

9           (6) leverage international partnerships and U.S.  
10          representation at international forums such as the  
11          United Nations and the Organization for Security  
12          and Cooperation in Europe to encourage safe pas-  
13          sage of vulnerable displaced persons to areas not in  
14          or under Russian control and secure humanitarian  
15          space and principled humanitarian action within and  
16          outside Ukraine;

17          (7) support efforts to document and publicize  
18          gross violations of internationally recognized human  
19          rights and international humanitarian law com-  
20          mitted during the invasion of Ukraine by Russian  
21          armed forces, including violations against children;

22          (8) ensure funding can be used to support crit-  
23          ical training, capacity and direction activities for ro-  
24          bust civil society and citizen monitoring and evidence  
25          collection of potential violations of international



1 human rights perpetrated against crisis-affected chil-  
2 dren and other civilians as a result of the conflict in  
3 Ukraine, and ensure resourcing and capacity for ef-  
4 fective reporting mechanisms to hold perpetrators of  
5 grave violations against children and other persons  
6 accountable;

7 (9) leverage international partnerships and  
8 United States representation at international forums  
9 such as the United Nations and the Organization for  
10 Security and Cooperation demand justice for gross  
11 violations of human rights and potential war crimes  
12 committed by the Russian armed forces in Ukraine;

13 (10) support allies and partners, such host  
14 countries in the region, including Moldova, Romania,  
15 Hungary, Slovakia, and Poland, in building with hu-  
16 manitarian assistance support and capacity for asy-  
17 lum processing, refugee reception and assistance  
18 programs;

19 (11) work with Ukrainian authorities, United  
20 Nations entities, the European Union and European  
21 allies, implementing partners, and others to ensure  
22 unimpeded access and delivery of humanitarian as-  
23 sistance within Ukraine;

24 (12) ensure all humanitarian assistance remains  
25 flexible to meet the needs of the evolving humani-

1       tarian situation in Ukraine and the region, including  
2       recognizing and addressing the secondary and ter-  
3       tiary effects of this conflict on humanitarian crises  
4       around the world;

5           (13) work with international partners, such as  
6       the United National High Commissioner for Refu-  
7       gees, to ensure that refugees fleeing violence in  
8       Ukraine, including children unaccompanied or sepa-  
9       rated from their parents or caregivers, are able to  
10      access necessary legal assistance and essential serv-  
11      ices;

12          (14) support efforts to provide primary, sec-  
13      ondary, and tertiary education for displaced children  
14      and youth whose education has been disrupted by  
15      the further invasion of the Russian armed forces in  
16      Ukraine, including refugee and internally displaced  
17      children and youth, and children and youth whose  
18      schools have closed due to the conflict; and

19          (15) work with international partners to build  
20      the capacity of implementers and national authori-  
21      ties, to provide essential services and prepare for re-  
22      covery responses.

1 **SEC. 4. AUTHORIZATION OF IMMEDIATE ASSISTANCE TO**  
2 **ADDRESS HUMANITARIAN CRISIS CREATED**  
3 **BY THE FULL-SCALE INVASION OF UKRAINE**  
4 **BY THE RUSSIAN ARMED FORCES.**

5 The Secretary of State and the Administrator of the  
6 United States Agency for International Development may  
7 provide humanitarian assistance, and take additional sup-  
8 port measures, to address the urgent needs of Ukrainians  
9 fleeing Ukraine and those internally displaced within  
10 Ukraine. Such humanitarian assistance may include, as  
11 appropriate, the following:

12 (1) Emergency food and non-food commodities.

13 (2) Staff and enabling mechanisms for disaster  
14 assistance response teams, including gender and  
15 child protection experts.

16 (3) Support for the medical needs and medi-  
17 cines to address the medical needs of refugees and in-  
18 ternally displaced persons.

19 (4) Protection services, including against gen-  
20 der-based violence and specialized programming to  
21 protect women and girls.

22 (5) Water, sanitation, and hygiene supplies and  
23 services, with an emphasis on the provision of such  
24 supplies and services necessary for the demographics  
25 of refugees and internally displaced persons.

1           (6) Necessary supplies and services to meet the  
2       distinct needs of children affected by the full-scale of  
3       invasion of Ukraine by the Russian armed forces, in-  
4       cluding the following:

5           (A) Critical protection services that are re-  
6       sponsive to protection risks and driven by age,  
7       gender, and disability status.

8           (B) Safe spaces for children and families  
9       immediately following border crossing and ex-  
10      panding the capacity of emergency care ar-  
11      rangements for unaccompanied and separated  
12      children as well as family tracing and reunifica-  
13      tion.

14          (C) Family tracing and reunification serv-  
15      ices for unaccompanied and separated children.

16          (D) Child-focused immunization and nutri-  
17      tion services.

18          (E) Services for pregnant and lactating  
19      mothers.

20          (F) Maternal and newborn health services  
21      and information.

22       (7) The adaptation and expansion of transition  
23      initiatives that promote stabilization and early recov-  
24      ery.

1           (8) Early recovery assistance, including prep-  
2           arations for educational services and continued  
3           learning opportunities, to be furnished during the  
4           first phase of response activities, for children of all  
5           ages, genders, and disability statuses.

6 **SEC. 5. STRATEGY TO MEET HUMANITARIAN NEED IN**  
7 **UKRAINE AND SURROUNDING REGION AS A**  
8 **RESULT OF FURTHER INVASION OF UKRAINE**  
9 **BY THE RUSSIAN ARMED FORCES.**

10       Not later than 90 days after the date of the enact-  
11       ment of this Act, the Secretary of State, in coordination  
12       with the Administrator of the United States Agency for  
13       International Development, shall submit to the appro-  
14       priate congressional committees a strategy on the fol-  
15       lowing:

16           (1) How the United States, working with for-  
17       eign governments and multilateral organizations de-  
18       termined relevant by the Secretary, may address the  
19       humanitarian situation in Ukraine and the region  
20       around Ukraine as a result of the further invasion  
21       of Ukraine by the Russian armed forces.

22           (2) How the United States may encourage,  
23       through diplomatic efforts, strategic burden-sharing  
24       and the coordination of donations with international  
25       donors, including foreign governments and multilat-

1       eral organizations, to advance the provision of hu-  
2       manitarian assistance to individuals fleeing the con-  
3       flict in Ukraine.

4           (3) How the United States may mitigate risk,  
5       utilize third party monitors, and ensure the effective  
6       delivery of such assistance.

7           (4) How the United States may address hu-  
8       manitarian access challenges and ensure protection  
9       for vulnerable refugees and migrants from Ukraine.

10 **SEC. 6. REPORTS TO CONGRESS ON HUMANITARIAN AS-**  
11 **SISTANCE PROVIDED TO ADDRESS NEEDS OF**  
12 **UKRAINIANS.**

13       Not later than 90 days after the date of the enact-  
14       ment of this Act, and every year thereafter, the Secretary  
15       of State, in consultation with the heads of such other Fed-  
16       eral departments and agencies as the Secretary may deter-  
17       mine appropriate, shall submit to the appropriate congres-  
18       sional committees a report that provides a detailed sum-  
19       mary of the humanitarian assistance provided pursuant to  
20       section 4.

21 **SEC. 7. AUTHORIZATION OF APPROPRIATIONS.**

22       There is authorized to be appropriated not less than  
23       \$8,000,000,000 for humanitarian assistance to Ukraine.

1 **SEC. 8. APPROPRIATE CONGRESSIONAL COMMITTEES DE-**  
2 **FINED.**

3 In this Act, the term “appropriate congressional com-  
4 mittees” means—

5 (1) the Committee on Foreign Relations and  
6 the Committee on Appropriations of the Senate; and

7 (2) the Committee on Foreign Affairs and the  
8 Committee on Appropriations of the House of Rep-  
9 resentatives.